COMOX STRATHCONA REGIONAL HOSPITAL DISTRICT



FINANCIAL STATEMENTS Year ended December 31, 2017

### **Comox-Strathcona Regional Hospital District**

## 2017 Board of Directors

Area A Baynes Sound-Denman/Hornby Area A Kyuquot/Nootka-Sayward Area B Cortes Island Area B Lazo North Area C Discovery Islands - Mainland Inlets Area C Puntledge - Black Creek Area D Oyster Bay - Buttle Lake City of Campbell River City of Courtenay City of Courtenay City of Courtenay Town of Comox Town of Comox Village of Cumberland Village of Gold River Village of Sayward Village of Tahsis Village of Zeballos

B. Jolliffe G. Whalley N. Anderson R. Nichol J. Abram E. Grieve B. Leigh R. Kerr C. Cornfield (Chair) M. Babchuk M. Wright (Alternate) L. Samson L. Jangula E. Theos E. Eriksson (Vice Chair) M. Swift (Alternate) M. Grant (Alternate) R. Kishi (Alternate) R. Unger J. MacDonald J. Schooner J. Colborne

## Comox-Strathcona Regional Hospital District Financial Statements Year ended December 31, 2017

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COMOX STRATHCONA REGIONAL HOSPITAL DISTRICT



## Comox-Strathcona Regional Hospital District Management's Responsibility for Financial Reporting

The financial statements have been prepared by management in accordance with Canadian public sector accounting standards and are outlined under Significant Accounting Policies in the notes to the financial statements. Management is responsible for the integrity and objectivity of these statements as well as the supplementary schedules.

Management maintains a system of internal controls to provide reasonable assurance that assets are safeguarded and that transactions are authorized, recorded and reported properly. Management also maintains a program of proper business compliance.

The board of directors is responsible for reviewing and approving the financial statements and for ensuring that management fulfils its responsibilities for financial reporting and internal control.

MNP LLP, Chartered Professional Accountants, the regional hospital district's independent auditor, has conducted an examination of the financial statements in accordance with Canadian generally accepted auditing standards and have expressed their opinion in a report accompanying this statement.

E.J. Dunlop, CPA, CGA Officer responsible for Financial Administration, pursuant to Section 237 of the Local Government Act

April 19, 2018

To the Board Board of Directors of Comox-Strathcona Regional Hospital District:

We have audited the accompanying financial statements of Comox-Strathcona Regional Hospital District, which comprise the statement of financial position as at December 31, 2017, and the statements of operations and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of Comox-Strathcona Regional Hospital District as at December 31, 2017 and the results of its operations and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Other Matter

Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The current year's supplementary information, including schedules A to F, has been presented for purposes of additional analysis. The supplementary information in Schedules A to E has been subjected to the auditing procedures applied in the financial statements and in our opinion, this supplementary information is presented fairly, in all material respects, in relation to the financial statements taken as a whole. We do not express an opinion on Schedule F because our examination did not extend to the detailed information therein.

Courtenay,	British	Columbia
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April 19, 2018

**Chartered Professional Accountants** 

<sup>467</sup> Cumberland Road, Courtenay, BC V9N 2C5 Phone: (250) 338-5464

#### Statement 1

## Comox-Strathcona Regional Hospital District Statement of Financial Position As at December 31, 2017

	2017	2016
Financial Assets		
Cash	\$ 12,508,583	\$ 12,596,138
Accounts receivable	277,783	292,759
Total Financial Assets	12,786,366	12,888,897
Liabilities		
Accounts payable	368,014	43,070
Accrued interest	165,368	134,991
Short-term debt (Note 3)	99,184,437	107,386,437
Long-term debenture debt (Schedule D) (Note 4)	337,633	431,013
Total Liabilities	100,055,452	107,995,510
Accumulated Deficit (Note 6)	\$ (87,269,086)	\$ (95,106,613)

Commitments (Schedule F) (Note 7)

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E.J. Dunlop, CPA, CGA Officer responsible for Financial Administration C. Cornfield Chair

The accompanying notes are an integral part of these financial statements.

## Comox-Strathcona Regional Hospital District Statement of Operations As at December 31, 2017

Revenue	2017 Budget (Note 10)	2017 Actual	2016 Actual	
Requisitions (Schedule E)	\$ 17,000,000	\$ 17,000,001	\$ 17,000,000	
Grants in lieu of taxes	82,000	266,603	284,404	
Interest revenue	60,000	148,029	121,727	
Debenture refunds and other revenue	-	29,902	123,553	
Total Revenue	17,142,000	17,444,535	17,529,683	
Expenses				
Net debenture debt interest	36,744	10,265	98,874	
Short-term debt interest	2,500,000	1,693,343	1,366,501	
Administration and governance	349,600	223,692	184,136	
Grants to health care facilities (Schedule F) (Note 9)	11,252,526	7,679,708	62,452,939	
Total Expenses	14,138,870	9,607,008	64,102,451	
Annual Surplus (Deficit)	3,003,130	7,837,527	(46,572,768)	
Accumulated Deficit, beginning of year	(95,106,613)	(95,106,613)	(48,533,845)	
Accumulated Deficit, end of year	\$ (92,103,483)	\$ (87,269,086)	\$ (95,106,613)	

The accompanying notes are an integral part of these financial statements.

#### Statement 3

## Comox-Strathcona Regional Hospital District Statement of Cash Flows As at December 31, 2017

	2017	2016		
Operating Transactions				
Annual Surplus (Deficit) (Statement 2)	\$ 7,837,527	\$ (46,572,768)		
Changes in non-cash operating balances				
Accounts receivable	14,976	1,125		
Accounts payable	324,944	(116,468)		
Accrued interest	30,378	26,879		
Item not utilizing cash				
Actuarial adjustment	(26,479)	(132,738)		
Cash Applied to Operating Transactions	8,181,346	(46,793,969)		
Financing Transactions				
Short-term debt proceeds	5,298,000	59,498,000		
Short-term debt repayments	(13,500,000)	(13,000,000)		
Long-term debt principal repayments	(66,901)	(295,026)		
Cash Provided by Financing Transactions	(8,268,901)	46,202,974		
Change in Cash	(87,555)	(590,995)		
Cash, beginning of year	12,596,138	13,187,134		
Cash, end of year	\$ 12,508,583	\$ 12,596,138		

The accompanying notes are an integral part of these financial statements.

#### Comox-Strathcona Regional Hospital District Notes to Financial Statements December 31, 2017

#### 1. Purpose

#### **British Columbia Hospital Districts**

The Comox-Strathcona Regional Hospital District was incorporated in 1967 under the Hospital District Act. The letters patent were amended in 2008, subsequent to the restructure of the Comox Strathcona Regional District, to recognize directors of both the Comox Valley Regional District and Strathcona Regional District as members of the board of the Comox-Strathcona Regional Hospital District. Its principal activities are to finance capital construction projects and capital equipment purchases for health care facilities within the Comox Valley and Strathcona regional districts. These activities are funded through property taxes and debenture debt.

#### 2. Significant Accounting Policies

#### a) Basis of Presentation

The financial statements have been prepared in accordance with the recommendations of the Public Sector Accounting Board (PSAB) of the Chartered Professional Accountants Canada.

#### b) Reserve for Future Expenditures and Future Major Projects

Reserve funds are held for future grants of capital equipment and capital construction projects.

#### c) Use of Estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements, as well as the reported amounts of revenues and expenses during the reporting period. Significant areas requiring management estimates are the determination of grant in lieu revenue, actuarial adjustments and collectability of accounts receivable. Actual results may vary from the estimates and adjustments will be reported and reflected in operations as they become known.

#### d) Financial Instruments

The regional hospital district's financial instruments consist of cash, accounts receivable, accounts payable, accrued interest, short and long-term debt. Unless otherwise noted, it is management's opinion that the regional hospital district is not exposed to significant interest, currency or credit risks arising from these financial instruments.

#### e) Revenue Recognition

The regional hospital district recognizes requisition revenue based on assessments issued to the property owners in its service area. These assessments are issued on an annual basis to meet the expenditures of the regional hospital district. Interest revenue is recorded when earned. Grants in lieu of taxes are recorded on an accrual basis when it is possible to reasonably estimate the amounts receivable.

#### 3. Short-Term Debt

Short-term debt consists of borrowing from the Municipal Finance Authority for the purpose of interim financing for the North Island Hospitals Project. The debt bears interest at a variable rate which is paid monthly. The rate at December 31, 2017 was 1.94% (2016 - 1.44%). Regular principal payments are not required but the amounts must be repaid within five years of borrowing. A loan authorization bylaw is in place for the short-term debt which provides the authority for it to be converted to debenture debt.

Interest on short-term debt, recorded in the Statement of Operations in 2017 is \$1,693,343 (2016 - \$1,366,501).

#### Comox-Strathcona Regional Hospital District Notes to Financial Statements December 31, 2017

#### 4. Long-Term Debenture Debt

Details of long-term debt, including maturity dates, interest rates and outstanding amounts, are summarized on Schedule D – Schedule of Long-Term Debenture Debt.

Payments of principal and actuarial on issued debt of the regional hospital district are approximately as follows:

\$ 97,115
26,103
27,147
28,233
29,362
129,673
\$ 337,633

Interest on long-term debt, net of actuarial adjustments, recorded in the Statement of Operations in 2017 is \$10,265 (2016 - \$98,874).

#### 5. Municipal Finance Authority Debt Reserve Fund

The regional hospital district secures its long-term borrowing through the Municipal Finance Authority (MFA). As a condition of these borrowings, a portion of the debenture proceeds is retained by MFA as a debt reserve fund. As at December 31, 2017, the cash balance of the regional hospital district's debt reserve funds was \$15,206 (2016 - \$43,636). Debt reserve funds are not recorded elsewhere in the financial statements.

#### 6. Accumulated Deficit

	2017	2016
Revenue Fund (Schedule A)	\$ 753,953	\$ 251,246
Reserve Fund (Schedule B)	11,816,982	12,777,542
Capital and Loan Fund (Schedule C)	(99,840,021)	(108,135,401)
Accumulated Deficit, end of year	\$ (87,269,086)	\$ (95,106,613)

The amount of the Capital and Loan Fund, which includes debt incurred to finance capital construction projects, capital equipment purchases for the health care facilities within the regional districts and the North Island Hospitals Project, will be recovered from future tax requisitions.

#### 7. Commitments

As at December 31, 2017 commitments in connection with various capital grants amounted to \$8,993,228 (2016 - \$15,795,625) as detailed on Schedule F. The majority of this balance represents the Comox-Strathcona Regional Hospital District portion, which is 40% of the total capital cost and includes a remaining commitment of \$7,623,910 for the construction of two hospitals, one sited in the Comox Valley and one in Campbell River, collectively referred to as the North Island Hospitals Project. The hospitals were completed in 2017 with final progress payments being made in 2018. The regional hospital district's 40% cost share has been funded through short-term loans from the Municipal Finance Authority. The short-term loans will be repaid with long-term debenture debt.

#### Comox-Strathcona Regional Hospital District Notes to Financial Statements December 31, 2017

#### 8. Related Party Transactions

Related parties consist of the municipalities and electoral areas listed on Schedule E. Included in accounts receivable are amounts from related party municipalities totaling \$234,689 (2016 - \$256,626). During the year, administrative support services supplied to the regional hospital district by the Comox Valley Regional District totaled \$151,000 (2016 - \$151,000).

#### 9. Grants to Health Care Facilities

	2017	2016
Campbell River & District General Hospital	\$ 17,909	\$ 22,993
Cortes Health Centre	5,000	5,000
Cumberland Regional Laundry Society	5,000	5,444
Gold River Health Clinic	44,867	79,580
Kyuquot Health Centre	5,000	10,928
North Island Hospitals Project	7,185,000	61,968,000
Sayward Primary Heathcare Clinic	5,000	5,000
St. Joseph's General Hospital	63,521	345,994
Tahsis Health Centre	5,000	5,000
Zeballos Health Centre	7,707	5,000
Unit Dose Medication Distribution project	335,704	
	\$7,679,708	\$62,452,939

#### 10. Restatement of 2017 Budget

The budget amounts presented throughout these financial statements represent the budget bylaw approved by the regional hospital district board on March 9, 2017.

The budget bylaw was prepared on a modified accrual basis while Canadian public sector accounting standards require financial statements to be prepared on a full accrual basis. The budget bylaw anticipated use of surpluses and reserves accumulated in prior years to reduce current year expenditures in excess of current year revenues.

The summary below reconciles the 2017 adopted budget to the Statement of Operations.

Budget bylaw, surplus for the year	\$-
Add:	
Debt principal payments	12,566,902
Transfers to future expenditure reserve	1,788,190
Less:	
Short term debt proceeds	(8,324,000)
Transfers from future expenditure reserve	(2,776,716)
Transfers from previous years' surplus	(251,246)
Budgeted Annual Deficit, as restated	\$ 3,003,130

#### **11. Statement Presentation**

Since the regional hospital district does not have non-financial assets, a Statement of Net Financial Assets has not been presented.

## Comox-Strathcona Regional Hospital District Schedule of Revenue Fund Transactions As at December 31, 2017

	2017 Budget	2017 Actual	2016 Actual
Revenue	(Note 10)		
Requisitions (Schedule E)	\$ 17,000,000	\$ 17,000,001	\$ 17,000,000
Grants in lieu of taxes	82,000	266,603	284,404
Interest revenue	60,000	148,029	121,727
Debenture refunds and other revenue		29,902	123,553
Total Revenue	17,142,000	17,444,535	17,529,683
Expenses			
Debenture debt interest (Schedule D)	36,744	36,744	231,612
Short-term debt interest	2,500,000	1,693,343	1,366,501
Administration and governance costs	349,600	223,692	184,136
Contribution to reserves for future expenditures	1,788,190	1,050,444	2,164,593
Total Expenses	4,674,534	3,004,223	3,946,843
Net Revenue	12,467,466	14,440,312	13,582,840
Financing Transactions			
Grants funded by operating	(151,810)	(370,704)	(153,867)
Short-term debt repayments	(12,500,000)	(13,500,000)	(13,000,000)
Long-term debt principal repayments (Schedule D)	(66,902)	(66,901)	(295,026)
Total Financing Transactions	(12,718,712)	(13,937,605)	(13,448,893)
Change in Fund Balance	(251,246)	502,707	133,947
Fund Balance, beginning of year	251,246	251,246	117,299
Fund Balance, end of year	\$-	\$ 753,953	\$ 251,246

## Comox-Strathcona Regional Hospital District Schedule of Reserve Fund Transactions As at December 31, 2017

	2017	2016
Fund Balance, beginning of year	\$ 12,777,542	\$ 13,414,021
Add:		
Transfer from Revenue Fund for future major projects (Schedule A) Transfer from Revenue Fund for future expenditures (Schedule A)	- 1,050,444	- 2,164,593
Less:		
Grants funded by reserves	(2,011,004)	(2,801,072)
Fund Balance, end of year	\$ 11,816,982	\$ 12,777,542

## Comox-Strathcona Regional Hospital District Schedule of Capital and Loan Fund Transactions As at December 31, 2017

	2017	2016		
Fund Balance, beginning of year	\$ (108,135,401)	\$ (62,065,165)		
Add:				
Short-term debt repayments	13,500,000	13,000,000		
Long-term debt principal repayments (Schedule D)	66,901	295,026		
Actuarial additions (Schedule D)	26,479	132,738		
Less:				
Grants funded by debt	(5,298,000)	(59,498,000)		
Fund Balance, end of year	\$ (99,840,021)	\$ (108,135,401)		

## Comox-Strathcona Regional Hospital District Schedule of Long-term Debenture Debt Municipal Finance Authority (MFA) As at December 31, 2017

MFA#	Issue Date	e Yrs	Int Rate	eginning Balance	rincipal ayments	ctuarial dditions	Ending Balance		nterest xpense
99 103	Nov 7/06 Apr 23/08	20 10	4.43% 4.65%	289,751 141,262	16,304 50,597	7,830 18,649	265,617 72,016		8,496 28,248
				\$ 431,013	\$ 66,901	\$ 26,479	\$ 337,633	\$	36,744

## Comox-Strathcona Regional Hospital District Schedule of Revenue from Requisitions As at December 31, 2017

	2017 Budget (Note 10)	2017 Actual	2016 Actual	
Member Municipalities				
City of Courtenay	\$ 4,101,295	\$ 4,098,790	\$ 4,042,680	
Town of Comox	1,900,944	1,903,423	1,837,226	
Village of Cumberland	445,909	447,067	447,679	
City of Campbell River	4,212,559	4,210,778	4,263,995	
Village of Gold River	94,415	94,378	99,140	
Village of Sayward	25,724	25,692	25,393	
Village of Tahsis	28,890	28,910	29,261	
Village of Zeballos	11,207	11,280	11,914	
Electoral Areas				
Baynes Sound/Denman-Hornby Islands (Area A)	\$ 1,628,148	\$ 1,627,048	\$ 1,638,112	
Lazo North (Area B)	1,185,035	1,185,244	1,182,381	
Puntledge-Black Creek (Area C)	1,518,814	1,520,868	1,512,692	
Kyuquot-Nootka/Sayward (Area A)	287,814	287,601	305,859	
Cortes (Area B)	226,865	226,448	244,126	
Discovery Islands-Mainland Inlets (Area C)	557,858	557,836	578,860	
Oyster Bay-Buttle Lake (Area D)	774,523	774,638	780,682	
Total Revenue from Requisitions	\$ 17,000,000	\$ 17,000,001	\$ 17,000,000	

# Comox-Strathcona Regional Hospital District Schedule of Projects and Commitments As at December 31, 2017 (Unaudited)

	(C	(Unaudited)							
Project		RHD Portion Approved		Paid Prior Years		Paid 2017		Balance of Committed Funds	
All Facilities									
2015 Allocation	\$	832,177	\$	(399,754)	\$	(124,004)	\$	308,419	
2016 Allocation		435,266		-		-		435,266	
2017 Allocation		116,810		-		-		116,810	
Unit Dose Medication Distribution		737,746		-		(335,704)		402,042	
North Island Hospitals Project									
Comox Valley & Campbell River hospitals	2	240,700,000	(	225,891,090)		(7,185,000)		7,623,910	
Campbell River & District General Hospital									
Defibrillator		43,091		-		-		43,091	
St Joseph's General Hospital									
Anaesthetic machines (5 machines)		325,550		-		-		-	
Cortes Health Centre									
2017 Allocation		5,000		-		(5,000)		-	
Cumberland Regional Hospital Laundry Society		,							
Dryer Heat Recovery and Controls Optimization		64,134		(444)		-		63,690	
2017 Allocation		5,000		-		(5,000)		-	
Gold River Health Clinic		,							
X-Ray machine with PACs capability		86,826		-		-		-	
2017 Allocation		5,000		-		(5,000)		-	
Kyuquot Health Centre									
2017 Allocation		5,000		-		(5,000)		-	
Sayward Primary Healthcare Clinic									
2017 Allocation		5,000		-		(5,000)		-	
Tahsis Health Centre									
2017 Allocation		5,000		-		(5,000)		-	
Zeballos Health Centre									
2017 Allocation		5,000		-		(5,000)		-	
Total Commitments	\$ 2	43,376,600	\$ (	226,291,288)	\$	(7,679,708)	\$	8,993,228	